



Commission Membership

13 Members Serve Ex Officio or Appointed by the Governor

- Judges
- County Commissioners/Judges
- Legislators
- Defense Attorneys

Our Mission

The mission of the Texas Indigent Defense Commission is to provide financial and technical support to counties to develop and maintain quality, cost-effective indigent defense systems that meet the needs of local communities and the requirements of the Constitution and state law.

Indigent Defense

- The right to a lawyer for persons accused of crimes and who cannot afford to hire a lawyer
- Constitutional Right 6th Amendment
- Necessary to ensure fairness and protection of rights in our adversarial system of justice

Gideon vs. Wainwright

In our adversarial system of criminal justice.... $% \[\] \] \]$

With government "quite properly" spending "vast sums of money to establish machinery to try defendants accused of crime".....you need

..... "procedural and substantive safeguard designed to assure fair trials before impartial tribunals in which defendants stands equal before the law"

"This noble ideal cannot be realized if the poor man charged with crime has to face his accusers without a lawyer to assist him."

eon v. Wainwright, 373 US 335 (1963

Fair Defense Act of 2001

- 1. Set timelines for access to counsel, other standards to ensure fairness
- 2. Required judges to file and publish plan for providing indigent defense services
- 3. Created mechanism for (partial) state funding through grants
- 4. Required auditors to report financial and case information
- 5. Established Task Force (now Commission)

Why did we need the FDA?

Texas Indigent Defense Commission (formerly Texas Task Force on Indigent Defense)



Set infrastructure to address issues and molement FDA in 2001 No uniformity in local indigent defense appointment practices

Judges' discretion to select counsel, pay fees and determine who is indigent fueled appearance of cronyism

No consistent standards regarding training and experience

No state funding or oversight

No reporting on budget/performance

Main TIDC Responsibilities

Section 79.037, Local Gov't Code, provides that:

The commission shall:

- **a. Assist** counties in improving their indigent defense systems;
- **b. Promote** compliance by counties with reqt's of State law;
- c. Provide Grants;
- **d. Monitor** each county that receives a grant and enforce compliance by the county with the conditions of the grant.

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Formula Grant Eligibility

- Commissioners Court Resolution
- Indigent Defense Plan Compliance
- IDER Compliance
- · Address any findings from monitoring

FY 2014 Indigent Defense Spending - \$230,032,683 Funded by the State - \$43,297,756 (19%) Funded by Counties - \$186,734,92 7 (81%)

State Funds for Indigent Defense

- In each of the last two legislative sessions the Commission requested large increases in funding.
- Objective: to share indigent defense funding more equally with counties.

State Funds for Indigent Defense	
This year the Legislature appropriated \$7.5 million over the biennium in General Revenue to	
TIDC.	
A fraction of the request, but an important step.	
State Funds for Indigent Defense	
Future increases will come in	
response to county leaders making the case.	
-Commissioners Court Resolutions	
-County officials communicating with	
their legislators.	
3 Types of Reporting to TIDC	
1. Indigent Defense Plans	-
2. Indigent Defense Expenditure	
Reports (IDER)	
3. Attorney Practice Time Reports	

Indigent Defense Plans

- What: Detailed plan on how indigent defense will be provided. Plans must meet certain requirements.
- Who: Administrative District & County Court Judges, Chair of Juvenile Board
- When: November 1 of every odd-numbered year.

Attorney Practice Time Report

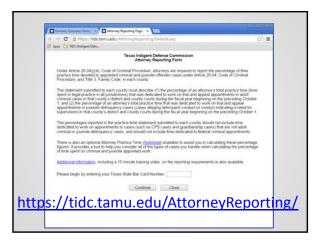
- Who: All attorneys who handled indigent defense cases during the fiscal year
- What: Percentage of practice time spent on indigent defense cases
- When: Annually by October 15th for work in previous year (October 1 September 30)

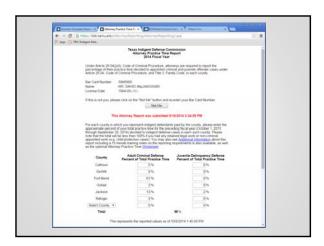
Indigent Defense Expenditure Report

- What: Eligible indigent defense expenditures, number of cases paid/disposed and attorney information, reported for each court.
- Who: County Auditors (or Treasurers)
- When: Annually, on November 1

Reporting Requirements Added Last Year

- Attorney Practice Time Report
- New Attorney Detail of IDER
 - Case counts and total attorney fees reported for each court
 - A breakdown of figures already included on the report
- No new requirements this year!





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Additional Information

For questions related to the <u>attorney</u> reporting and plan submission requirements, contact Deputy Director/Special Counsel Wesley Shackelford

wshackelford@tidc.texas.gov 512-936-6997

Payment Records are Basis of the IDER

- The statute (Texas Code of Criminal Procedure Article 26.05 (c)) states that "no payment shall be made under this article until the form for itemizing the services performed is submitted to the judge presiding over the proceedings
- Invoice must include sufficient detail to allow auditor to prepare the report (type of expense, court, case type, etc.)

IDER Eligible Costs

Only Criminal/Juvenile Indigent Defense Costs Are Eligible

- No Civil Law Matters
- Not every case involving juveniles is eligible
 - Only juvenile delinquency, CINS cases
 - <u>Not</u> custody, CPS-related, guardianship or other civil matters.
- Not every court appointed attorney is an eligible indigent defense expense
 - <u>Not</u> special prosecutors, <u>not</u> ad litem attorneys in civil matters.

Attorney Detail of Court Expenditure Report

Government Code Section 79.036. Indigent Defense Information.

(a-1) Not later than November 1 of each year and in the form and manner prescribed by the commission, each county shall prepare and provide to the commission information that describes for the preceding fiscal year the number of appointments under Article 26.04, Code of Criminal Procedure, and Title 3, Family Code, made to each attorney accepting appointments in the county, and information provided to the county by those attorneys under Article 26.04(j) (4), Code of Criminal Procedure.

Number of Appointments by Attorney

- Attorney level case reports build on existing IDER which requires aggregate figures:
 - Cases paid by case type (Juvenile, Capital Murder, Adult Felony, Adult Misdemeanor, Juvenile Appeals, Felony Appeals, and Misdemeanor Appeals)
 - By court
 - Above information must be reported by attorney with total amount paid to each attorney

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Court Attorney Report for FY14 Anderson County 3rd District Court Court ID: 20010093	
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Attorney Detail of Court Expenditure Report

"Total Amount Paid" listed for each attorney should only include attorney fees.

If attorney payments included reimbursements for other expenses, such as investigators, expert witnesses, or other litigation expenses, those should not be included in attorney detail report.

How to Reconcile Court Report and Attorney Detail

- Both the aggregate report for the court and the attorney detail portion include case counts and amounts paid.
- The total case counts in the court report <u>may</u> <u>slightly differ</u> from the total number of cases in the attorney detail report.
- The total attorney fees paid in the court report <u>should match</u> the total paid on the attorney detail.

Attorney Detail Report Options

- Web Based Data Entry
- Excel Template with a standard data format provided on Commission website to permit county auditors to complete and then upload the report rather than manually entering the data into the website.

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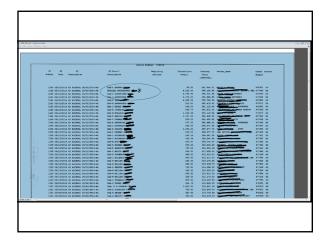


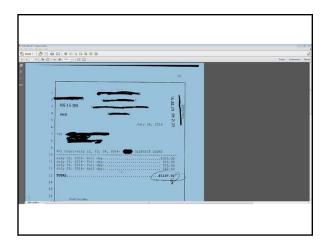
Common Findings for FY 2015

http://www.tidc.texas.gov/media/41828/f y14ider_pptraining.pdf

Unallowable Costs

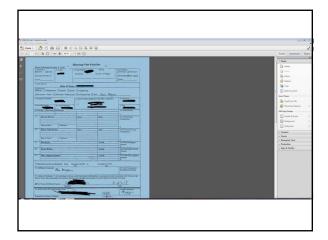
- General Court Expenditures
 - Special prosecutor
 - \bullet One time situation for a court expense that $\mbox{didn't}$ fit anywhere else
 - Defense attorney requested to be the prosecutor
 - Court reporter for time in court room not just the transcription fee
 - Mediation Cost the state of Texas does not permit mediation for criminal cases
 - Civil Case attorney fees





Attorney Fee Voucher

- Adopted Fee vouchers not utilized
 - multiple vouchers within one county that had several courts
 - County has voucher in plan documents but they just don't have the process to get vouchers turned into auditors office
- Fee Vouchers no itemization
 - usually the attorney not requesting an amount
- Fee Voucher no written explanation for variance



Case Counts

- •Case Count Errors -
 - Simple math errors
 - No support and unable to duplicate.
- •No cases listed on a Mental Health contract invoice

For contracted attorney's the voucher must include list of cases disposed for the time period covered by invoice.

Fee Schedule

- •Vouchers are not paid in accordance with published fee schedule.
 - •Fee schedule didn't list fees for certain type cases.
 - •Judge routinely added extra "mileage" for certain attorney's. Fee schedule was approved to take in consideration for miles as county was isolated.

CLE Hours

CLE hours were not maintained

Reporting Errors

- Errors/Mis-Categorized
 - •New attorney reporting -- I saw case numbers added to other attorneys because the bar card number was not provided.
 - www.Texasbar.com
 - •Reimbursements to attorneys are included as attorney fees.
 - Supplies and Mileage reimbursements
 - Investigator Fees

Thank you!

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